

Markham Transportation Strategic Plan (MTSP)

Supplemental Issues and Refinement of Recommendations

Transportation Committee
June 13th, 2011



Presentation Overview

- Summary of March 22 Transportation Committee
- Summary of recent Steering Committee meetings
- Transit network options and recommendations
- Road network options and recommendations
- Development phasing options
- Next stages of public consultation
- Next Steps

Issues Raised at March 22, 2011 Transportation Committee

- Current congestion levels are creating pressures for road widening – need to review options
- Improved transit and innovative solutions are needed
- Phasing of development in light of transit funding gap
- Vehicle and pedestrian safety
- Transportation Demand Management, especially for schools
- Town preference for segregated bike lanes

Recent Steering Committee Meetings

- **Meetings held on February 28, March 29th and April 11th**
- **Main discussions focused on:**
 - Transit network enhancements
 - Regional Road network options
 - Development phasing
 - Consultation approaches and timing

Enhancing Transit

- **Areas of action include:**

- Eliminating Double fare
- Free or low cost transit shuttles
- Additional rapid transit network considerations
- Enhanced stops and shelters
- Partnering with development community on innovative solutions

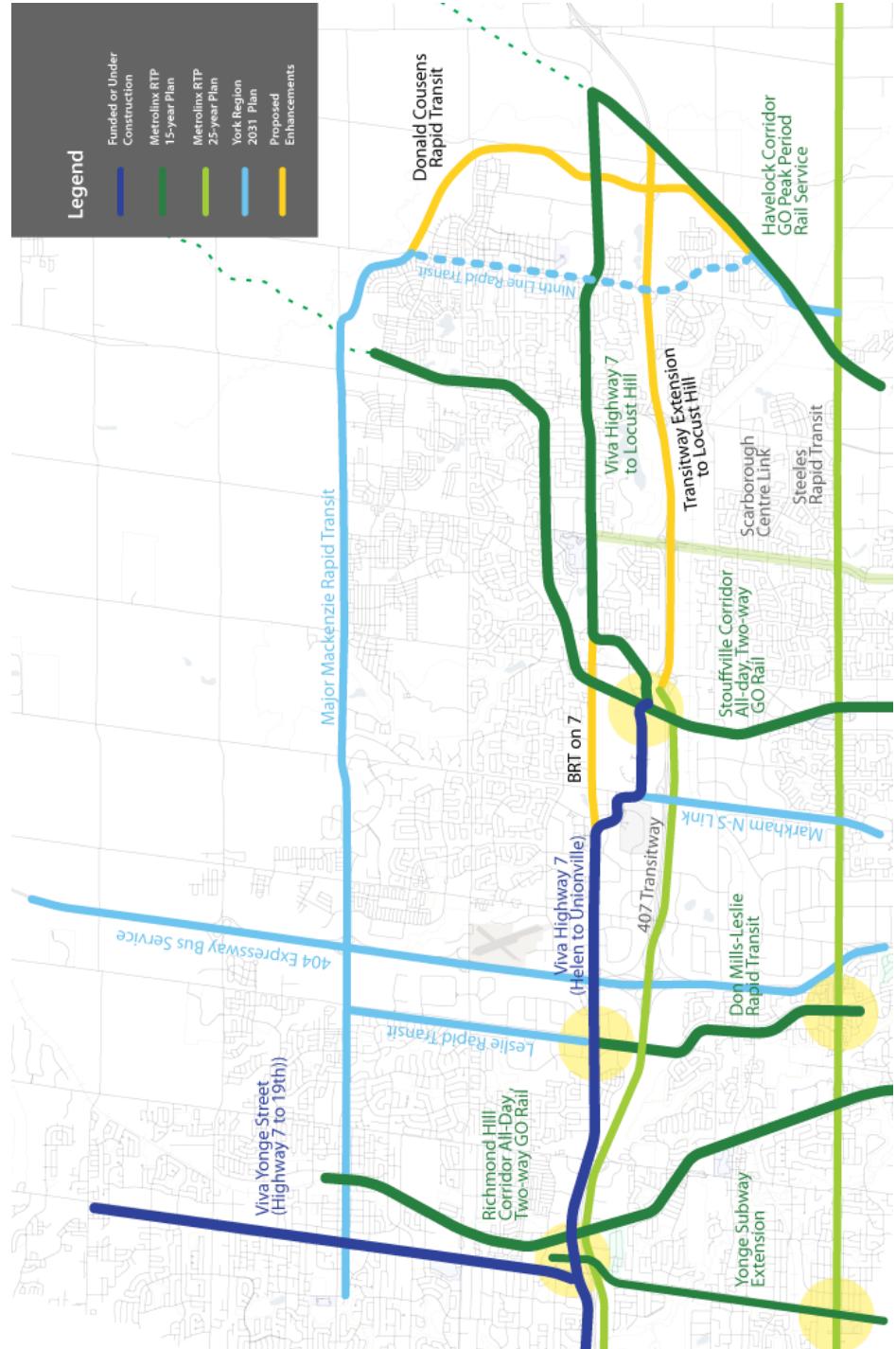


Examples of Shuttle Services

- **Several different applications of shuttles are possible, examples include:**
 - Lunch Express (Smart Commute 404-7)
 - Waterloo BusPlus – small van service
 - City of Hamilton Trans-cab services
 - City of Toronto private condo shuttles
 - Free shuttles (e.g. IKEA, York University)



Future Rapid Transit Network (to 2031)



Recommended Enhancements

- Shuttle services
- Accelerated development and extension of Highway 407 Transitway to Cornell/Box Grove
- RT on Don Cousens Parkway in addition to or replacing RT on Ninth Line
- Highway 404 Express bus
- Off-peak rail shuttle Mount Joy to Milliken or Kennedy Station
- Woodbine Avenue transit lane (conversion of traffic lane) – supports emerging re-development (e.g. Buttonville airport, King Square/Woodbine International, Steelcase, etc.)
- Yonge Street (Clark to Hwy 7) – Conversion of general purpose lane to HOV until subway is constructed

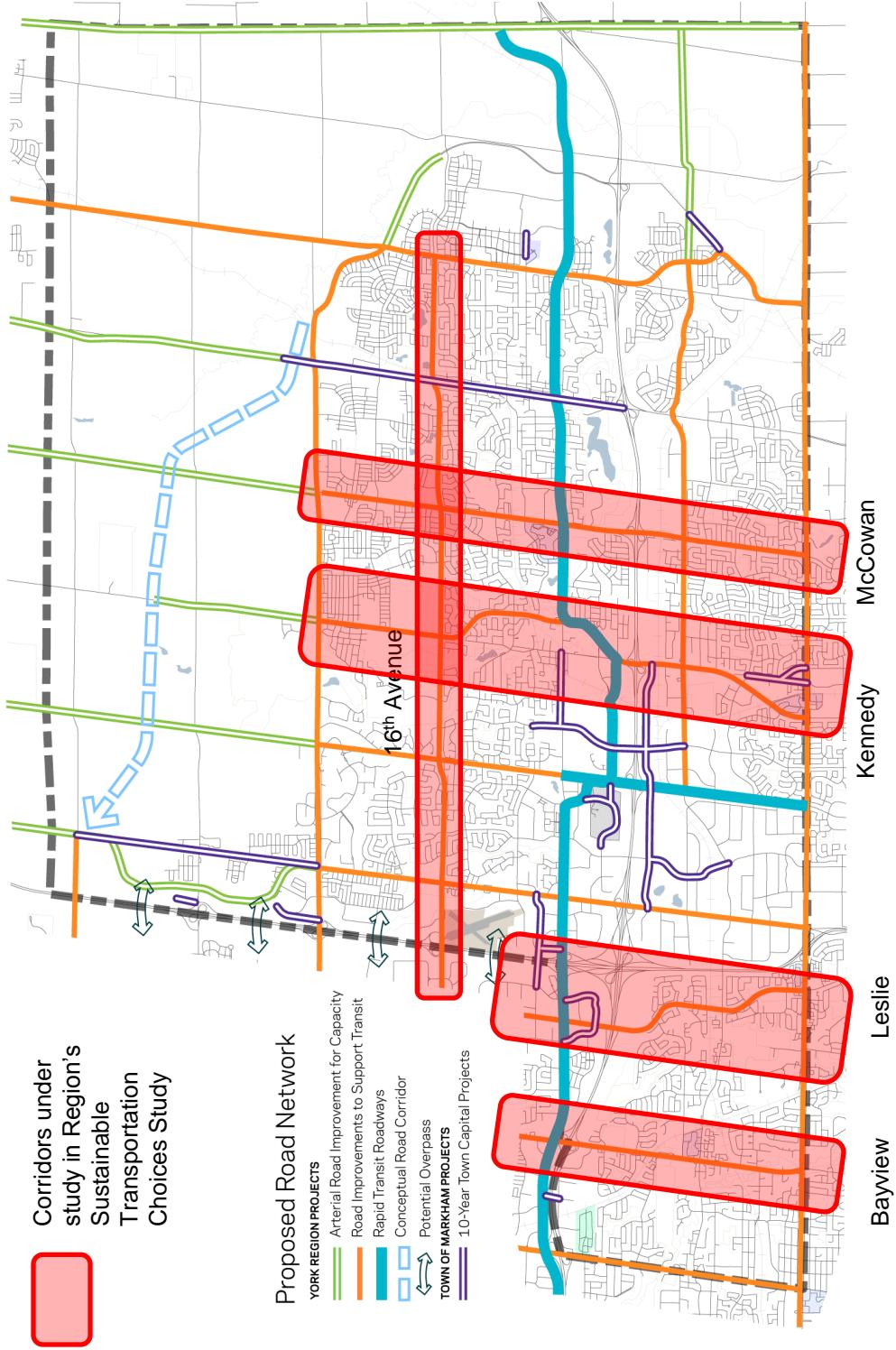
Strategic Directions for Transit

- Seek to secure stable long term funding source – requires participation from all levels of government
- Work with transit providers and development community to advance innovative transit solutions for both interim and longer term (e.g. on-site kiosks, free shuttles, etc.)
- Increase funding and revenue generation opportunities under the umbrella of TDM which can be used to enhance transit (e.g. enhanced shelters, marketing, user information, etc.)
- Expand efforts on public education and marketing around the benefits of transit
- Adopt a “transit first” approach to all Town initiatives

Categorization of Road Improvements

- **Regional Roads (per York Region TMP)**
 - Arterial road improvements for capacity
 - Road improvements to support transit
 - Rapid transit corridors
 - Conceptual corridor (i.e. Don Cousens Pwy ext.)
 - Highway overpasses
- **Local Roads**
 - Road improvements to support development
 - Road improvements for cycling and walking
 - Road/Intersection improvements for safety

Road Network Context (Current Plans)



Implications of Road and Transit Improvements

- Local road improvements identified in current capital plans amount to 69 lane-km
- Regional road improvements could add up to 275 lane kilometres of capacity for roads and transit
 - Represents a maximum increase of 44% in road lane-km
- In comparison, daily auto trips are projected to grow by 60% by 2031
- To achieve full growth potential, transit and “person capacity” within road right of way must be maximized

Arterial Road Improvements for Capacity

- Road widenings of selected two lane roads to four lanes to accommodate new population and employment in emerging growth areas
- Generally applies to Regional roads north of Major Mackenzie
- Recommended direction for MTSP is to:

Support arterial road improvements for capacity as identified in Region TMP (i.e. 2 to 4 lanes) subject to further needs assessments and environmental studies

Arterial Road Improvements to Support Transit

- Arterial road improvements for select four lane roads to accommodate rapid transit, transit priority and carpooling
- Key roadways being considered for improvements, include:



- Kennedy Road
- McCowan Road
- Bayview Avenue
- 16th Avenue
- Leslie Street (proposed LRT corridor)
- Other roads identified for improvements
(e.g. Woodbine, Warden, Highway 7, Major Mackenzie Steeles, John St./14th Interchange)

- York Region Sustainable Travel Choices Study is intended to examine options for five main corridors

- As traffic and land use characteristics vary by corridor, recommendations need to be tailored to each situation

Kennedy Road – Steeles to Maj. Mackenzie



- Currently 4 lanes with turning lanes
- Primarily residential, with some large commercial sites
- Several locations are at capacity today
- Bottlenecks at Highway 7, CN rail underpass south of 407, Steeles Avenue
- Increasing demand pressures from Markham Centre, Pacific Mall area and other development
- Rapid transit planned on Kennedy between YMCA Blvd and Highway 7

Kennedy Road –Steeles to Maj. Mackenzie

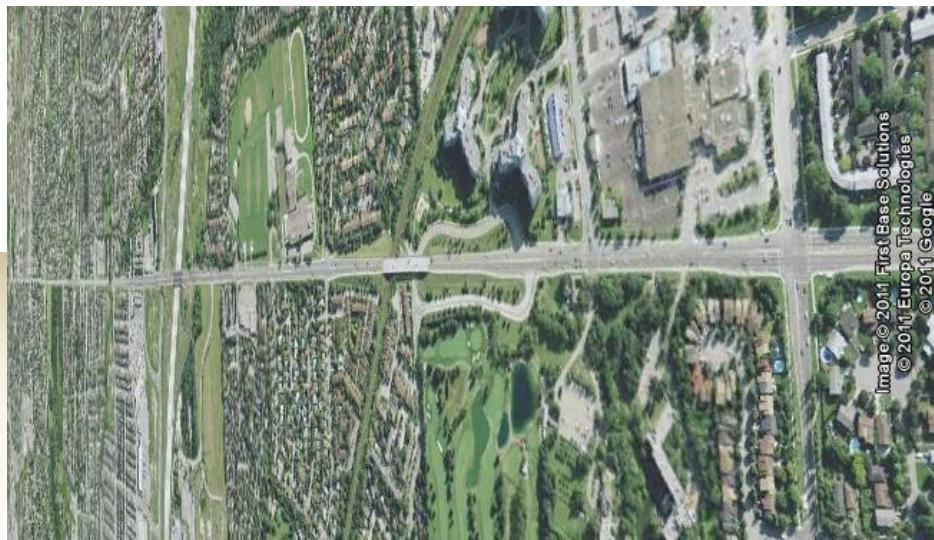
| Option | Pros | Cons |
|--------------------------------------|--|--|
| Do Nothing | Minimal property impacts | Does not address future congestion |
| Intersection improvements only | May be most cost effective improvement north of Hwy 7 | Most intersections are already six lanes |
| Convert existing lane to transit/HOV | Would force people to use transit | One lane for vehicles is not sufficient Forecasts transit volumes north of Hwy 7 are not sufficient to justify dedicated lane |
| Transit Only or Transit plus HOV | Will ensure priority for transit in key locations (e.g. at Highway 7, Steeles) | Transit volumes north of Hwy 7 are not sufficient to justify dedicated lane Concerns from adjacent residents |
| General purpose lanes | Will provide necessary capacity in key locations (e.g. at Highway 7, Steeles) | Not consistent with Region's policy Concerns from adjacent residents |

Kennedy Road –Steeles to Maj. Mackenzie

- **Draft Recommendations:**

- Steeles to Highway 7:
 - Construct additional lanes for transit only or transit/HOV (short-medium term)
- Highway 7 to Major Mackenzie:
 - Maintain four lanes, but implement intersection improvements at Highway 7 and 16th (short term)
 - Protect for transit/HOV lanes in longer term

Bayview Ave – Steeles to Hwy 7



- Currently 4 lanes with turning lanes, 6 lanes across Highway 407
- Primarily residential, with some large commercial sites
- Significant congestion near Highway 407
- Significant environmental constraints between Steeles and John
- Langstaff/RHCC development will place additional demands on Bayview south of 407
- No rapid transit planned

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Bayview – Steeles to Hwy 7

| Option | Pros | Cons |
|--------------------------------------|--|---|
| Do Nothing | Minimal property impacts | Does not address existing congestion Full Langstaff development may not be achievable |
| Intersection improvements only | Could include queue-jump lanes for transit | Turning movements are less of an issue than mainline capacity |
| Convert existing lane to transit/HOV | May be possible across Hwy 407 where there are six lanes now May be possible if connects to Steeles Ave RT | One lane for vehicles is not sufficient |
| Transit Only or Transit plus HOV | Required to support Langstaff/RHCC Will ensure priority for transit in key locations (e.g. at Highway 7, Steeles) | No plans for north-south rapid transit south of Steeles Concerns from adjacent residents |
| General purpose lanes | Will facilitate development of Langstaff/RHCC | Not consistent with Region's policy concerns from adjacent residents |

Bayview – Steeles to Hwy 7

- **Draft Recommendations:**

- Implement transit queue jump lanes at intersections (short-medium term)
- Depending on success of transit on Bayview Avenue and provision of rapid transit on Steeles Avenue, widen for transit only
 - or
 - Subject to pace of development in Langstaff/RHCC, convert a lane for transit (long term) ?

Leslie St – Steeles to Hwy 7



- Currently 4 lanes with turning lanes
- Primarily residential south of Hwy 407, commercial north of 407
- Significant congestion around Highway 7
- Emerging developments include Shops on Steeles and continued intensification of Commerce valley/Beaver Creek
- York Region commenced an EA for LRT from Steeles to Highway 7 (currently on hold)
- 407 Transitway includes a station at Leslie
- Timing of TTC Don Mills LRT within Toronto is uncertain

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Leslie Street – Steeles to Hwy 7

| Option | Pros | Cons |
|----------------------------------|--|--|
| Intersection improvements only | Minimal property impacts | Does not address existing congestion Does not address identified need for LRT |
| | May be acceptable to residents only | Turning movements are less of an issue than mainline capacity |
| | May enable accommodation of LRT without widening | Resulting congestion may be unacceptable to residents |
| Transit Only or Transit plus HOV | Would provide good connection to Commerce Valley/Beaver Creek/407 node | Requires one rail overpass Concerns from residents |
| | | May not be enough HOV demand |
| General purpose lanes | Would provide good connection to Commerce Valley/Beaver Creek/407 node | Concerns from residents Not consistent with Region's policy Requires one rail overpass |

Leslie Street – Steeles to Hwy 7

- Draft Recommendations:**

- Steeles to Highway 7:

- Continue to protect for rapid transit

- If transit/HOV demand reaches required threshold (i.e. at least equivalent to one lane of traffic), convert existing lane to HOV (medium term)
 - Subject to extension of LRT on Don Mills (Sheppard to Steeles), review merits of RT on Leslie Street or Woodbine Avenue as an alternative

McCowan– Steeles to Major Mackenzie

- Currently 4 lanes with turning lanes
- Corridor is narrow south of Steeles
- Primarily residential except at Hwy 7
- Highest traffic and transit volumes occur north of Hwy 7
- Corridor is largely built-out except at Steeles, no major regional developments planned
- Metrolinx has proposed link from Markham Centre to Scarborough centre via McCowan (beyond 25 yr plan)



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McCowan– Steeles to Maj. Mackenzie

| Option | Pros | Cons |
|--------------------------------------|--|--|
| Do Nothing | Minimal property impacts | Does not address existing congestion |
| Intersection improvements only | May cost effective way to improve transit priority | Most intersections are already six lanes |
| Convert existing lane to transit/HOV | Would force people to use transit | One lane for vehicles is not sufficient Transit volumes north of Hwy 7 are not sufficient to justify dedicated lane |
| Transit Only or Transit plus HOV | Consistent with Metrolinx corridor | Transit volumes south of Hwy 7 may not be high enough to justify dedicated lane Concerns from residents |
| General purpose lanes | Will provide necessary capacity in key locations (e.g. at Highway 7) | Not consistent with Region's policy Concerns from adjacent residents |

Widening

McCowan –Steeles to Maj. Mackenzie

- Draft Recommendations:**

- Steele to Highway 7:

- Construct additional lanes for transit only or transit/HOV (medium-long term) in conjunction with extension to Scarborough Town Centre (Metrolinx plan)

- Highway 7 to Major Mackenzie:

- Implement intersection capacity and safety improvements (short term)
 - Widen to six lanes for transit and HOV (medium-long term)

16th Avenue – Hwy 404 to Markham Boundary

- Currently 4 lanes with turning lanes
- Primarily residential except at Hwy 404
- Significant peak period congestion
- High growth in traffic forecast
- Buttonville airport development will increase volumes
- No plans for rapid transit



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16th Avenue – Hwy 404 Markham Boundary

| Option | Pros | Cons |
|--------------------------------------|---|--|
| Do Nothing | Minimal property impacts | Does not address existing congestion |
| Intersection improvements only | May cost effective way to improve transit priority | Through capacity is the primary issue |
| Convert existing lane to transit/HOV | Would force people to use transit | One lane for vehicles is not sufficient Transit volumes east of Warden are not sufficient to justify dedicated lane |
| Transit Only or Transit plus HOV | Project transit volumes would justify dedicated lane between 404 and Warden Could tie into HOV lane on Highway 404 | Transit volumes east of Warden are not sufficient to justify dedicated lane Concerns from residents |
| Widening | Will provide necessary capacity in key locations (e.g. west of Warden) | Not consistent with Region's policy Concerns from adjacent residents |

16th Avenue – Hwy 404 Markham Boundary

- **Draft Recommendations:**

- Leslie to east of Woodbine:

- Construct additional lanes for transit and HOVs, or possible general purpose vehicles; subject to 404 crossing study currently underway

- East of Woodbine to Markham Boundary:

- Implement intersection improvements
 - Defer consideration of widening for transit until broader transit network has been further implemented

Other Road Improvements

- **Rapid Transit Roadways**
 - Support Region's development of rapid transit corridors
 - Continue to work with Region to ensure safe accommodation of all users within RT corridors, including cyclists
- **Conceptual Corridors**
 - Work with Region to initial corridor selection study or extension of Don Cousens parkway from Hwy 48 to Highway 404
- **Highway 404 Crossings**
 - Subject to the 404 crossing study currently underway by Region
 - Consider needs and issues for John St./14th Avenue connection

Development Phasing Issues

- Growth Management Plan has capacity for 150,000 new residents and 100,000 jobs to 2031
- Sustainable transportation system to accommodate growth is contingent on planned rapid transit improvements and behaviour shifts
- Recommend a phased approach tied to transit (e.g. Langstaff)
- MTSP recommendations will include a phasing strategy for residential growth
- Staff do not recommend development phasing for employment lands

Development Phasing Issues

| Approach | Pros | Cons |
|---|--|---|
| No restrictions based on transportation capacity | Allows Town to fulfill growth targets | No ability to prioritize development based on sustainability objectives Public concerns in response to increasing congestion |
| Town-wide limits tied to transit infrastructure or modal shares | Least risk for Town in terms of transportation impacts Development linked to transit investment | May constrain residential growth Town/developers don't have direct control of transit Developer opposition and OMB appeals |
| Prioritization based on proximity to existing/planned rapid transit | Encourages growth where it can be accommodated by transit | Creates risk of overloading network if transit infrastructure not delivered Limits supply of single family homes Developer opposition and OMB appeals |
| Area specific phasing | Allows some development to proceed Can be monitored | Could result in "incomplete" communities" |

Development Phasing Approach

- Continue to engage developers in discussions on phasing
- Recognize that success of rapid transit is contingent on growth in transit corridors
- Continue to adopt area specific phasing for major growth areas (e.g. Langstaff, Markham centre)
- Prioritize developments based on potential to support rapid transit plans and reduce auto dependence

Public and Stakeholder Consultation

- **Next Steps include:**
 - Initiate household survey to assess trade-offs re: road widening, transit, development phasing
 - Target for June for survey, following Steering Committee approval of survey
 - Host meeting with MAGIC in June with follow-up in fall
 - Hold community open houses in 4 locations (September/October)

Next Steps

- Finalize public consultation process (summer)
- Hold community open houses in 4 locations (fall)
 - MAGIC to participate in open houses
- Present to Technical Advisory Committee (Fall)
- Steering Committee Meetings (thru fall)
- Updates to Transportation Committee (thru fall)
- Finalize Report – late 2011